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Nudge: what is in a word?: a critical appraisal

Parthenis, Spyridon

Postgraduate Business Administration Program, School of Economic Sciences and Business, Neapolis University Pafos,

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SCHOOL OF ECONOMICS, BUSINESS AND COMPUTER SCIENCE

NUDGE: WHAT IS IN A WORD?: A CRITICAL APPRAISAL

SPYRIDON PARTHENIS

JANUARY/2023



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Dissertation which was submitted for obtaining a distance postgraduate degree in Public Administration (specialization General Administration) at Neapolis University

SPYRIDON PARTHENIS

JANUARY/2023

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Spyridon Parthenis

Nudge: What Is It In A Word?: A Critical Appraisal

This Dissertation was submitted for obtaining a distance postgraduate degree in

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Committee.

Examination Committee:

First supervisor (Neapolis University Pafos): Giorgos Meramveliotakis, Lecturer in

Economic Theory and Policy

Committee member (Neapolis University Pafos): Manolis Manioudis, Adjunct Lecturer

Committee member (Neapolis University Pafos): Angelos Angelou Adjunct Lecturer

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DECLARATION

I, Spyridon Parthenis, being fully aware of the consequences of plagiarism, declare responsibly that this paper entitled "Nudge: What Is It In A Word?: A Critical Appraisal", is strictly a product of my own personal work and all sources used have been duly stated in the bibliographic citations and references. Where I have used ideas, text and/or sources of other authors, they are clearly mentioned in the text with the appropriate citation and the relevant reference is included in the bibliographic references section with a full description.

The Declarant

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ΠΕΡΙΛΗΨΗ

Δεκαπέντε χρόνια μετά από την εισαγωγή στα συμπεριφορικά οικονομικά της Θεωρίας της Ώθησης, μιας κεντρώας πολιτικής και φιλοσοφικής θεωρίας, που περιγράφεται στο ομώνυμο βιβλίο Nudge των Richard Thaler και Cass Sunstein, που κυκλοφόρησε τον Απρίλιο του 2008, πέντε μήνες πριν από την κατάρρευση της Lehman Brothers, η ακαδημαϊκή έρευνα φαίνεται να παραμένει ακόμη διχασμένη όσον αφορά στο φιλοσοφικό, επιστημολογικό και πολιτικό υπόβαθρό της και τον πραγματισμό της (πρακτική στάση) απέναντι στη χάραξη δημοσίων πολιτικών. Η Θεωρία της Ώθησης βασίζεται στην οξύμωρη πολιτικό-φιλοσοφική έννοια του φιλελεύθερου πατερναλισμού, που επιχειρεί να συμφιλιώσει δύο διαμετρικά αντίθετες πολιτικές παραδόσεις. Από τη μια πλευρά, οι νεοφιλελεύθεροι (από την αριστερά και από τη δεξιά) δίνουν προτεραιότητα στην ατομική ελευθερία και απορρίπτουν την πατερναλιστική συνιστώσα της θεωρίας που δικαιολογεί την κρατική παρέμβαση στις ιδιωτικές υποθέσεις χωρίς τη συγκατάθεση των ατόμων ενώ από την άλλη πλευρά, οι πατερναλιστές ή σοσιαλδημοκράτες από την αριστερά δικαιολογούν πατερναλιστικές πολιτικές που μεταβάλλουν τη συμπεριφορά των ατόμων και περιορίζουν τις επιλογές των πολιτών για το δικό τους καλό. Ο σκοπός της παρούσας διατριβής είναι να γεφυρώσει αυτό το χάσμα, ανακεφαλαιώνοντας και ενσωματώνοντας τις τρέχουσες ερμηνείες των συμπεριφορικών οικονομικών ή οικονομικών της ώθησης προς μια θεωρητική σύνθεση. Ειδικότερα, στόχος είναι: α) να γίνει μια κριτική αξιολόγηση της Θεωρίας της Ώθησης, και β) να προσδιοριστεί η εγγενής αξία της, δηλαδή εάν και σε ποιο βαθμό οι δημόσιες πολιτικές ώθησης μπορούν να ωφελήσουν τους πολίτες, τους χαράσσοντες δημόσιες πολιτικές και την κοινωνία γενικά. Τα ευρήματά μας καταδεικνύουν ότι η Θεωρία της Ώθησης αποτελεί μια καινοτόμο, πρακτική και χρήσιμη θεωρία, που θα μπορούσε να βοηθήσει τα κράτη να εκπληρώσουν τους στόχους πολιτικής τους καθώς διασυνδέει την άποψη του κράτους για το δημόσιο συμφέρον με τα εικαζόμενα προσωπικά συμφέροντα. Οι ωθήσεις φαίνονται να αποτελούν ένα διαδεδομένο, οικονομικά αποδοτικό, επιτυχημένο εργαλείο πολιτικής, το οποίο δοκιμάζεται και εφαρμόζεται από κρατικούς φορείς σε συνδυασμό με τα παραδοσιακά εργαλεία πολιτικής καθώς οι πολίτες παρακινούνται διακριτικά να προσαρμόσουν τη συμπεριφορά τους σε πολιτικά προκαθορισμένες νόρμες. Ωστόσο, οι ωθήσεις πρέπει να εφαρμόζονται με εξαιρετική προσοχή. Σύμφωνα με τα ευρήματά μας, η Θεωρία της Ώθησης είναι σημασιολογικά χαλαρή, μεθοδολογικά και επιστημολογικά αδιαφανής, με ασαφείς έννοιες και μη διαφανείς αιτιώδεις μηχανισμούς. Η πρακτική αποτελεσματικότητα των ωθήσεων είναι ιδιαίτερα αβέβαιη και ευμετάβλητη καθώς υπάρχει αντιφατική εμπειρική υποστήριξη των υποθέσεων της θεωρίας. Τέλος, οι ωθήσεις δεν είναι πάντα διαφανείς, συνειδητές και αυτό-στοχαστικές, γεγονός που ενδεχομένως να υπονομεύει την ατομική αυτονομία και ελευθερία.

Λέξεις κλειδιά: ώθηση, φιλελεύθερος πατερναλισμός, συμπεριφορικά οικονομικά, αρχιτεκτονική επιλογών, υπευθυνοποίηση των πολιτών

ABSTRACT

Fifteen years after the introduction of Nudge Theory in behavioral economics, a centrist political and philosophical doctrine, which is developed in Richard Thaler and Cass Sunstein's eponymous book *Nudge* (2008), existing scholarship still seems to be divided on its philosophical, epistemological, and political underpinnings and its pragmatism towards public policymaking. Nudge Theory is based on the oxymoronic political philosophy concept of libertarian paternalism, which seeks to reconcile two diametrically opposed political traditions. On the one hand, libertarians or neoliberals (from both left and right) prioritize individual freedom and rebuff the paternalistic component of the theory, which justifies state interference in people's affairs without their consent while on the other hand, paternalists or social democrats from the state left justify paternalistic policies which modify the behavior of individuals and restrict citizens' choices for their own good. The aim of this dissertation is to bridge this gap by summarizing and integrating current understandings of 'Nudge' (or behavioral) economics towards a theory synthesis. More specifically, it aims at a) critically appraising Nudge Theory; and b) defining its merit, that is to say whether and to what extent public nudge policies can benefit citizens, policymakers and society as a whole. Our findings show that Nudge Theory is an innovative, practical and useful theory, which could help governments fulfill their policy ambitions as it links the state's view of the public interest with assumed personal interests. Nudges seem to be a widespread, cost-effective, successful policy tool, which is tested and implemented by government agencies, along with conventional policy instruments as citizens are subtly incentivized to conform their behavior with politically defined norms and public policy goals. However, nudge interventions should be applied with extreme caution. According to our findings, nudge theory is semantically relaxed, methodologically and epistemologically opaque, with ill-defined concepts and nontransparent causal mechanisms. The policy effectiveness of nudges is highly uncertain and volatile as there is inconsistent empirical support for the theory's assumptions. Finally, nudges are not always transparent, conscious, and selfreflective, which may undermine individual autonomy and liberty.

Keywords: nudge, libertarian paternalism, behavioral economics, choice architecture, citizen responsibilization

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LIST OF ABBREVIATIONS AND ACRONYMS

Al Artificial Intelligence
BE Behavioral Economics

BETA Behavioural Economics Team (Australian Government)

BI Behavioral Insights

BIT Behavioural Insight Team (UK)
BPA Behavioral Public Administration

BPP Behavioral Public Policy

CCBI Competence Centre on Behavioural Insights (DG JRC)

DG JRC Directorate-General Joint Research Centre (EC)
DG SANCO Directorate-General for Health and Food Safety (EC)

EC European Commission

EESC European Economic and Social Committee (EU)
eMBeD Mind, Behavior, and Development Unit (World Bank)

EOP Executive Office of the US President

EU European Union

FDA US Food & Drug Administration

GSA General Services Administration (US Government)

HOL STSC House of Lords Science and Technology Select Committee (UK Government)

LP Libertarian Paternalism

MSRP Methodology of Scientific Research Programs

NE Neoclassical Economics

NSLP National School Lunch Program of USDA

NSTC National Science and Technology Council (US Government)
OECD Organization for Economic Cooperation and Development

OES Office of the Evaluation Sciences (US Government)
OGP Office of Government-wide Policy (US Government)

OIRA Office of Information and Regulatory Affairs (US Government)

OPSI Observatory of Public Sector Innovation (OECD)

OSTP Office of Science and Technology Policy (US Government)

RCT Randomized Control Trial

SSBS Subcommittee on Social and Behavioral Sciences (US Government)

SNA School Nutrition Association (US)

UK United Kingdom US United States

USDA US Department of Agriculture 4IR Fourth Industrial Revolution